1. NAME OF PROPERTY

Historic Name: USS Constellation

Other Name/Site Number: United States Sloop-of-War Constellation

2. LOCATION

Street & Number: Pier 1, Constellation Dock

City/Town: Baltimore

State: MD County: Baltimore (Independent City) Code: 510

3. CLASSIFICATION

Ownership of Property
Private: X
Public-Local: _
Public-State: _
Public-Federal: _

Category of Property
Building(s): _
District: _
Site: _
Structure: X
Object: _

Number of Resources within Property
Contributing

Number of Contributing Resources Previously Listed in the National Register: 1

Name of Related Multiple Property Listing:
4. STATE/FEDERAL AGENCY CERTIFICATION

As the designated authority under the National Historic Preservation Act of 1966, as amended, I hereby certify that this ___ nomination ___ request for determination of eligibility meets the documentation standards for registering properties in the National Register of Historic Places and meets the procedural and professional requirements set forth in 36 CFR Part 60. In my opinion, the property ___ meets ___ does not meet the National Register Criteria.

____________________________________  ______________
Signature of Certifying Official        Date

____________________________________
State or Federal Agency and Bureau

In my opinion, the property ___ meets ___ does not meet the National Register criteria.

____________________________________  ______________
Signature of Commenting or Other Official  Date

State or Federal Agency and Bureau

5. NATIONAL PARK SERVICE CERTIFICATION

I hereby certify that this property is:

___ Entered in the National Register  
___ Determined eligible for the National Register  
___ Determined not eligible for the National Register  
___ Removed from the National Register  
___ Other (explain):

____________________________________  ______________
Signature of Keeper        Date of Action
6. FUNCTION OR USE

Historic: Transportation  Sub: water-related
       Defense  naval facility

Current: Recreation and Culture  Sub: museum

7. DESCRIPTION

ARCHITECTURAL CLASSIFICATION: Naval Ship Sloop

MATERIALS:
  Foundation: wood (hull)
  Walls: wood (hull)
  Roof: wood (deck)
  Other: metal (guns)
Summary

The USS Constellation's career in naval service spanned one hundred years: from commissioning on July 28, 1855 at Norfolk Navy Yard, Virginia to final decommissioning on February 4, 1955 at Boston, Massachusetts. (She was moved to Baltimore, Maryland in the summer of 1955.) During that century this sailing sloop-of-war, sometimes termed a "corvette," was nationally significant for its ante-bellum service, particularly for its role in the effort to end the foreign slave trade. It is also nationally significant as a major resource in the mid-19th century United States Navy representing a technological turning point in the history of U.S. naval architecture. In addition, the USS Constellation is significant for its Civil War activities, its late 19th century missions, and for its unique contribution to international relations both at the close of the 19th century and during World War II.

At one time it was believed that Constellation was a 1797 ship contemporary to the frigate Constitution moored in Boston. This led to a long-standing controversy over the actual identity of the Constellation. Maritime scholars long ago reached consensus that the vessel currently moored in Baltimore is the 1850s U.S. navy sloop-of-war, not the earlier 1797 frigate.

Describe Present and Historic Physical Appearance.

The USS Constellation, now preserved at Baltimore, Maryland, was built at the navy yard at Norfolk, Virginia. The ship was launched on August 26, 1854 and commissioned on July 28, 1855. Designed by the navy's chief constructor John Lenthall, the vessel was a sloop-of-war, sometimes called a corvette. Both terms denote a square-rigged warship with its battery on a single deck. This is in contrast to a frigate which had the main battery divided: cannons on the main gun deck and on the raised forecastle and quarterdeck. Some later frigates had two complete gun decks.

The Constellation was originally armed with sixteen 8-inch, 64 pdr. shell guns and four additional 32-pdrs. on the gun deck. Constellation was built with a complete spar deck, protecting the main battery. Two 10-inch shell guns, one forward and one aft, were mounted on pivoting carriages on the spar deck. These mounts enabled firing each of these guns on either side, forward or aft. 2

The ship was nearly as large as a frigate of the era. Lenthall's plan called for a hull 176 feet between perpendiculars and moulded beam under the planking of 41 feet; length (extreme) from knighthead to taffrail was 186 feet. For comparison sake, the frigate Constitution of 1797 measured 175 feet between perpendiculars and 43 feet 6 inches moulded beam; the original frigate Constellation, also of 1797, was 164 feet by 40 feet 6 inches. The latter carried 36 guns, 28 of which were on the gun deck; the rest on forecastle and quarterdeck. 3

The confusion between the 1797 ship and the rebuilt 1855 Constellation stemmed from the work done at the Norfolk yard in 1853 and 1854. The old frigate was no longer serviceable, and would have to be replaced. As there was no congressional authorization to build a new vessel, funds authorized for "repair" would be used instead. The vessel would be "administratively rebuilt," and thus officially remain the old Constellation, when in fact a newly built vessel would replace the old Constellation.

1 Williams, Glenn, U.S.S. Constellation, 12.
2 Ibid.
3 Canney, Donald L., Sailing Warships of the U.S. Navy, 41-2; Chapelle, Howard I., The History of the American Sailing Navy, 128.
This “administrative rebuilding” was not unusual and it was commonly done until the Navy adopted steam as auxiliary power for its warships in the 1850s. The structure of wooden naval ships was such that major portions of a ship could routinely be replaced. After a two to three year cruise, every vessel needed repairing and replacing due to rot in portions of the wood. It was not a great stretch from simply replacing planking to replacing of rotten structural pieces such as futtocks. Before the era of iron ship construction, the need for detailed, dimensioned plans was minimal. While the vessel was out of the water and portions were being replaced, the actual changes in the ship’s hull design could be introduced with minimal effort and little more acknowledgement than verbal instructions from the naval constructor to the work supervisors.

In this case, naval constructor John Lenthall designed a new sailing sloop-of-war, providing complete plans and specifications. The old frigate was then hauled out of the water at the yard’s North Slip and dismantling was begun. Meanwhile, 600 yards away, in Shiphouse B, a new ship was laid down; it was begun literally from the keel up. There were briefly two Constellations, or at least one being torn down while another was being built. The fact that the two were in separate locations raises the question that if the old vessel was to simply be repaired, why was that work not done in place? Furthermore, if only a major “repair” was envisioned, there would have been no need for complete plans for the entire ship.

Other salient facts point to the creation of a new ship, rather than an old one being rebuilt. Though the difference in breadth between the two ships is small (about a foot), the length differs by twelve feet. The hull design (shape) is also distinctly different: the old vessel possessed curved rising floors, typical of late 18th century design. The new vessel had straight rising floors, that is a straight line could be traced from the point where the frames met the keel, upwards to the curve of the bilge.

The most telling difference is in the “room and space,” that is, the distance between the pairs of frames or the ribs of the vessels. The old frigate had 26 inch spacing; the new sloop had 32 inch spacing. The increase in frame spacing was possibly due in part to weight differentiations between the frigate and the sloop type vessels. The crew size changed from 340 for a 36-gun vessel to about 230 for a 22-gun sloop. A 36-gun battery weighed some 15 tons more than that of a 22-gun ship. Thus, for every given longitudinal dimension, fewer frames were necessary on the new sloop as opposed to the original frigate. Since the frames are the major lateral structural elements on a wooden ship, changing the “room and space” changed the entire hull structure. The change in the gunports and the gunport spacing to accommodate the larger shell guns on the new ship were among the most visible changes.

The question of whether pieces of the old Constellation’s hull were incorporated into the new ship is still in dispute. A related point is how much of the new ship’s hull was from the old vessel? Given the nature of wooden ship building, and the fact that the old was being cut up as the new was being built, some useful wood may have made it from the old ship to the new. However, given the reports of the time that a large percentage of the hull was rotten, the percentage reused may have been small. Re-using some of the old vessel does not constitute carrying the old vessel’s identity to a new ship being built from the keel up with a new design.

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6 Wegner, Fouled Anchors, 38; Chapelle, History, p.466 & Plan 8; Gun weight calculations based on statistics from Tucker, Spencer, Arming the Fleet, 147 & 197 (weights used are for the tube only); Bauer, K. Jack, and Stephen S. Roberts, Register of Ships of the U.S. Navy, 1775-1990, 9 & 23.
7 Dunne, W.M.P., “The Frigate Constellation Clearly Was No More” Or Was She?”, American Neptune, 93. Dunne suggested about 1800 cubic feet of the old frigate’s timbers were re-used in the new ship. Wegner noted that the total amount of wood used for the ship was over 16,000 cu. ft.
The status of the ship was not clarified by the Navy itself. In the Secretary of the Navy’s 1855 report, the Constellation was listed as “rebuilt”. However, the “built” date in the same document is “1855”. The 1860 report also repeats “rebuilt,” but uses the date “1854”. These and other annual reports of the era consistently listed the vessel as being built at Norfolk (“Gosport”) yard. The Navy’s annual reports continued this identification through the turn of the century.8

In 1909 the Navy’s annual report listed the vessel as being built in Baltimore in 1797. A few years later Assistant Secretary of the Navy, Franklin D. Roosevelt, and Secretary of the Navy, Josephus Daniels, testified in Congress, advocating funding for alterations to return the ship to its War of 1812 configuration. No mention was made of the 1850s rebuild. By 1921, the government-published Official Records of the Union and Confederate Navies in the War of the Rebellion, listed Constellation as the 1797 frigate.

It is noteworthy that the Constellation was one of the surviving historical vessels included in a more general effort to preserve and glorify the nation’s naval and maritime heritage. In 1935, legislation was introduced to allow federal funds for preserving Constellation, Constitution, steam sloop Hartford, Olympia, and the first America’s Cup winner, yacht America. President Franklin D. Roosevelt supported having all these vessels preserved and on display together on the Potomac in Washington, D.C. The legislation eventually failed due to disagreements over location of the proposed site. In any event, this failure, and others, led to the eventual loss of two of the ships: Hartford and America.9

The ship’s authenticity was first questioned in the 1940s, and, in 1949, historian and naval architect Howard I. Chapelle published The History of the American Sailing Navy, in which he unequivocally stated that the existing ship was built at Norfolk in 1853-4.

Through the next four decades the controversy over the ship continued, involving naval architects, historians, local and state historical groups, Congress, and the press. Supporters of the Baltimore-built argument produced documents, allegedly “original,” addressing the major differences between the old and new ships. Using these documents the Baltimore-built supporters claimed that the major changes in the ship occurred before the 1850s rebuild, supporting a continuous timeline for the ship from 1797 to the present.

At some point the authenticity of these supporting documents came under question. It was soon proven, through modern investigative techniques, and the participation of the FBI, that all the documents purporting to show the vessel was still the 1797 ship were the work of a modern hand. A faked National Archives rubber stamp and a modern typewriter were used in the creation of these documents. The perpetrator, or perpetrators, of this work even invented entire archival collections which did not exist, as the source of many of these questionable documents. The “originals” for many of these documents were allegedly destroyed in a fire in the facility.

In 1991 the Navy’s David Taylor Research Center published Fouled Anchors: The Constellation Question Answered which detailed the investigation and finally laid to rest many of the questions. The center concluded that the ship was built in Norfolk in 1853-5. One of the major authorities, who had argued for the 1797 date for the vessel, finally agreed with Fouled Anchors’ identification of the ship. Supporters of the 1797 date still contend, however, that the relic’s “spiritual provenance” - supported by the potential re-use of some of the frigate’s timbers – dated to 1797.10 While this viewpoint is questionable, it does not detract from the


9 Wegner, Fouled Anchors, USS Constitution was designated a NHL in 1960; USS Constellation was designated a NHL in 1963; and USS Olympia designated a NHL in 1964.

Significance of the ship as it is preserved today.

**Historical Changes to the Vessel**

The various uses of the *Constellation* have determined the changes made in it over the years. In its active duty years, few changes were made, or necessary. During the training ship years, there were modifications in its battery and some in its accommodations. When it was a "historical relic" and displayed for War of 1812 anniversary celebrations, cosmetic changes to approximate its appearance during that earlier era were done. Variations on these changes occurred up through the years at Baltimore until the controversy was settled. Most recently, a major effort was made in the late 1990s to thoroughly repair and refit it to match its appearance as it was before and during the Civil War.

During her pre-Civil War and Civil War years, there was one major change, and that was in its battery. Captain Charles H. Bell, the commander during its first cruise in the Mediterranean, had the two 10 inch shell guns removed, as inimical to its sailing qualities. This was done despite ample evidence of its speed during this cruise. During the Civil War, the two upper deck guns were much lighter Parrott rifles, one forward (30 pdr.) and one aft (20 pdr.) These two guns were also on pivot rails.

When the ship began its training role in the post-Civil War years, some obvious changes were made in its interior arrangements to accommodate the midshipmen. These included cabin spaces, washrooms, and waterclosets. To ease in conning the vessel, a navigating bridge was built across its upper deck. Its main battery was reduced to eight 9-inch Dahlgren smoothbores plus two larger guns. In the winter of 1871-2, two large gun ports were made, one on each side of the gun deck, amidships. Each was ten feet long, to provide a good field of fire for one 100-pdr. Parrott rifle and one 11-inch Dahlgren. Both guns were mounted on pivot rails for ease in training the guns to either side.

With the centennial of the War of 1812 and Star Spangled Banner Centennial celebration, *Constellation* underwent a restoration to the 1812 period. This entailed fabricating guns of the earlier era, removing the navigating bridge, and replacing the iron capstans with wooden ones.

In World War II, modifications, particularly in the heating of the ship to accommodate the admiral of the Atlantic fleet in relative comfort, were made. The changes may also have included two small houses on the fore part of its spar deck, seen in photos of the ship during the war and afterward.

The last major changes in the ship, before its major reconstruction in the 1990s, were made after it was moved to Baltimore in the 1950s. Working on the assumption that the vessel was the 1797 frigate, the new owners of the ship worked to restore the vessel to the era when the frigate *Constellation* made its reputation. The most obvious modification was re-constructing the head. The enclosed head characteristic of the conservative 1850s style was replaced by turn-of-the 19th century style open rails. Other minor changes included replacing the two-piece (upper and lower) gunports with single hinged units, removing modern door knobs, and replacing them with iron latches. A large carved eagle was also mounted on its stern.

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13 Williams, *U.S.S. Constellation*, 57.
14 Ibid., 62-3.
15 Interview, Powichrowski.
In November 1998 the *Constellation* underwent its most recent rebuilding. It was towed to a dry dock near Fort McHenry in Baltimore and taken out of the water. The goal was to restore the ship to its original appearance as a mid-19th century sloop-of-war. In the process, the ravages of the years would also be addressed. A total of $9 million was raised for the project which lasted about 19 months.\(^\text{16}\)

The first and most critical part of the process was removal of the “hog” in its hull. “Hog” is the term for the “drooping” or sagging of the ends of a vessel. *Constellation’s* “hog” measured 38 inches; in other words, at its center the keel was 38 inches higher than at each end. This problem, with its obvious dangers, had to be addressed first. The process began by setting the hull on pre-set keel blocks of heights graduated to match the curve of the keel. This prevented a sudden redistribution of weight which would occur if the hull was placed on a flat surface. The keel blocks were systematically reduced in height to gradually return the keel to straightness. It took about six months to bring the keel down and straighten it. Along with it the entire interconnected framework of the ship came down.\(^\text{17}\)

Then demolition of the hull was begun, top to bottom. All rotten planks and frame timbers were removed in preparation for their replacement with new material. The use of live oak, which had been used originally for its frames, was not practical as it was now a protected species and very expensive. The restoration used purple heart, tatabu, and mora, South American hard woods which were equal in density, if not weight, to live oak.\(^\text{18}\)

As the planking was removed it became obvious that the top timbers and third futtocks would all have to be replaced. The planking itself was removed at least to the turn of the bilge. The lower twelve strakes of planking were still viable and could be retained, as well as the lower part of the hull structure. Copper fastenings found in the hull that were stamped “GNY” testified to the complete construction of the hull at Gosport Navy Yard, not Baltimore. Additionally, the entire stem was found to be in poor condition and was removed. Hull timbers were always replaced one-for-one. If rot was found in a futtock, for instance, rather than having the rotten portion removed and replaced the piece was entirely replaced.\(^\text{19}\)

Once the deteriorated frame pieces were replaced with bronze fastenings, a new process to replace the planking began. Consideration of cost, economy, and longevity led to a change in the form of planking for the area above the lower nine strakes. This saved more than ten to twenty million dollars and allowed the project to be completed within a reasonable budget. The “cold mold” method involved layers of wood and epoxy glue. The inner layer was of Douglas fir, two inches thick by six inches, attached by bronze lag bolts to the frames and running longitudinally. This was planed and faired, then topped by a ¼ inch fir layer, laid diagonally. A second diagonal layer followed this, crossing the first layer. Finally, another 1 ½ inch layer was laid on fore-and-aft, for a total of 5 inches. This was equal to the thickness of the original planking. The whole new structure formed an impervious, solid mass which actually added significantly to the ship’s strength, and the longitudinal stability and integrity of the hull in particular. In addition, the process was designed to be reversible, in the event a more traditional rebuild is possible in the future. The entire process made it possible for about 50 percent of the ship’s hull structure to be preserved.\(^\text{20}\)

Every bit of the material removed and replaced was photo documented to a high standard and the work was approved by the Maryland State Historic Preservation Office, the U.S. Navy, and the National Park Service before proceeding.\(^\text{21}\)

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\(^{16}\) Ibid.

\(^{17}\) Ibid.; Williams, *U.S.S. Constellation*, 68.

\(^{18}\) Powichrowski interview.

\(^{19}\) Ibid.

\(^{20}\) Ibid.; Williams, *U.S.S. Constellation*, 68.

\(^{21}\) National Park Service Maritime Heritage Program Files, Washington, D.C.
The major exterior change made during this work was the replacement of the head, cutwater, stem etc. Using original plans, the entire structure was built to conform to the enclosed head of 1854. At the stern, the carved eagle was removed. By July, 1999, the ship was out of drydock and back in Baltimore’s Inner Harbor.22

As of 2009, the ship closely conforms to its configuration during the Civil War. On the spar deck, a reproduction Parrott rifle is used for demonstrations. Near the stern is a double steering wheel, an exact reproduction of one taken from the old ship. The original is now on display in the museum area of the main building. On the gun deck are reproductions of its 8-inch guns, all made to specifications from its original gun plans. Also on the gun deck is the iron galley and the captain’s cabin, the latter done with excellent joiner work and finish. The next deck below is the berth deck, which includes the crew’s quarters, officers’ ward room, and cabins. Much of the original woodworking was still useable with repairs and refinishing. Forward is the cockpit (sick bay). Cabinetwork in this area has been refinished and modified with glass windows for exhibits. The orlop deck, aft, has storage areas for the sailmaker and the dispensary. Along with ballast, the hold and some of its original frames can be seen. Throughout the ship, modern additions, such as electrical wiring are carefully hidden or disguised to be as inconspicuous as possible. A portable escalator has been installed for the handicapped as required by the Americans with Disabilities Act and the Maryland State office in charge of compliance.23

There is more work to be done, but none of it is critical to the fabric of the vessel and its historic integrity. The ship is very high in the water. It is estimated that another 250 tons is needed to bring the ship down to its designed 18 foot draft. This shortfall stems from the lighter timber used in the new construction, as well as the lighter weight of the reproduction guns. There also is no longer a 200-plus crew on board. Replacing the original water tanks will add much of the needed weight. The water tanks were of iron and, when funds are available, they will be reproduced. When filled, the tanks and water will weigh about 150 tons.24

There are no gunport lids on the ship as of October 2009. These were originally two-part structures, opening half upward and half downward. Plans are ready to reproduce these when funds are available. At present the hull is not coppered but this will be very expensive and the cost is not within the budget. Currently the ship is scheduled to be back out of the water by January, 2010. This will be the ship’s first time out of the water since 1998-99.25

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22 Ibid., Williams, *U.S.S. Constellation*, 68.
23 Powichrowski interview; visit and tour of ship by writer, June 16, 2009.
24 Ibid.
25 Ibid.
8. STATEMENT OF SIGNIFICANCE

Certifying official has considered the significance of this property in relation to other properties:
Nationally: X  Statewide:  Locally:

Applicable National Register Criteria:  A X_ B_ C_ D

Criteria Considerations (Exceptions):  A_ B_ C_ D_ E_ F_ G

NHL Criteria:  I

NHL Theme(s):  IV. Shaping the Political Landscape
                      3. military institutions and activities
                      VIII. Changing Role of the United States in the World Community
                      1. international relations

Areas of Significance:  Military
                      Politics/Government

Period(s) of Significance:  1853-1945

Significant Dates:  1859-1861

Significant Person(s):

Cultural Affiliation:

Architect/Builder:

Historic Contexts:  V. Political and Military Affairs, 1783-1860
                   J. The Rise of Sectionalism, 1840-1859
                   K. The Army and Navy
                   VII. Political and Military Affairs, 1865-1939
                   D. America Becomes a World Power, 1865-1914
                    2. Politics and Diplomacy
                   XXXI. Social and Humanitarian Movements
                   D. Abolitionism
Significance of Property, and Justify Criteria, Criteria Considerations, and Areas and Periods of Significance Noted Above.

The USS Constellation's career in naval service spanned one hundred years: from commissioning on July 28, 1855 at Norfolk Navy Yard, Virginia to final decommissioning on February 4, 1955, at Boston, Massachusetts. She was moved to Baltimore, Maryland in the summer of 1955. During that century this sailing sloop-of-war, sometimes termed a "corvette," was nationally significant for its ante-bellum service, particularly for its role in the effort to end the foreign slave trade. It is also nationally significant as a major resource in the mid-19th century United States Navy representing a technological turning point in the history of U.S. naval architecture. In addition, the USS Constellation is significant for its Civil War activities, its late 19th century missions, and for its unique contribution to international relations both at the close of the 19th century and during World War II.

The Founding Fathers left unsettled several grave questions in the United States Constitution. The most serious of these related to limitations on the slave trade within and outside the country. On the international front, would the foreign slave trade end, and when? The Constitution itself set in place a half-measure, calling for an end to the foreign slave trade on January 1, 1808, but without a method of enforcing the law. When the small local Revenue Cutter Service proved inadequate to the task subsequent laws both broadened the powers of the Revenue Cutters, and added a United States naval squadron to capture American slavers on the Atlantic. The single most important surviving remnant of that African Anti-Slavery Patrol today is the Corvette Constellation, a one-time flagship of the squadron and a successful hunter of piratical slavers on the Coast of Africa.

From her beginning, Constellation marked a turning point in the technological history of the United States Navy. By the mid-1850s, steam power had progressed from a dangerous novelty to a necessity for any naval warship going into battle. From Constellation onward, the Navy built only steam-powered vessels, though many continued to carry sail as auxiliary means of propulsion. The Constellation's intrinsic historical significance as a U.S. naval vessel illustrates the ultimate development and pinnacle of the wooden sailing warship.

Early Service and the Africa Squadron

USS Constellation's first tour of duty was on the Mediterranean station. From 1855 through mid-1858 it was involved in typical naval activities on that station, showing the flag and protecting the interests of the nation in that quarter. The tour was generally uneventful, with the exception of coming to the aid of an Austrian barque in distress. For this the Constellation was recognized by an official letter from the Emperor. The ship returned to New York in June, but was immediately re-directed to cruise the north coast of Cuba. This somewhat ad hoc posting was a foretaste of its next regular assignment: Constellation was directed to protect American commerce from interference by vessels of foreign powers and to interdict slave traders. Shortly thereafter, the navy department assigned four other vessels for this duty, and allowed Constellation to return to New York for decommissioning on August 8, 1858.

After a re-fit, Constellation was given its most important assignment, to be the flagship of the U.S. Navy's squadron off the west coast of Africa. With flag-officer Captain William Inman on board, the refurbished sloop-of-war departed from Boston for its station on July 19, 1859. The primary mission of the squadron was the suppression of the slave trade, as mandated by Congress and authorized by the U.S. Constitution in 1789.

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26 Williams, U.S.S. Constellation, 14; Canney, Donald L., Africa Squadron, 221-2.
The original constitutional authority for ending the importation of slaves is found in Article 1, Section 9 where the trade was to cease on January 1, 1808. However, as early as 1794, a law was made calling for fines and forfeiture of vessels involved in the trade. However, the law had no specific enforcement provisions, leaving it to the already overtaxed duties of the Treasury Department’s revenue cutter service. Being the default enforcer was a job far too large for the revenue marine with fewer than a dozen small vessels stationed at the major port cities. It was not until 1800 that the Navy was authorized to seize slave trading vessels. In 1808, when the Constitutional mandate came into play, a law called slave trading a “high misdemeanor” and instituted more fines, forfeitures and, for the first time, prize money for each slave freed.

In the decade following the War of 1812, unrest in the Caribbean contributed to rise of piracy in that area. This contributed to the next anti-slave trade legislation. In 1819-20 the Navy was authorized to patrol the coast of Africa, seize slavers and turn the freed blacks over to federal marshals. Significantly, the same penalties which applied to acts of piracy were applied to convicted slave traders, including the death penalty. This legislation made the U.S. law the most strenuous anti-slave trade legislation in existence.

From the 1820’s to 1843, the navy’s enforcement activities off the coast of Africa were sporadic and enforcement was limited to occasional captures. The British already had established an active anti-slave trade squadron off the west coast of Africa. When the British Royal Navy stopped American merchant ships suspected of slave trading, there was an uproar in the United States. These actions added to the abolitionists’ demand that Congress do something to stop the slave trade. The Anglo-American Webster Ashburton Treaty of 1842 mandated that the U.S. Navy establish a squadron off the coast of Africa, with ships carrying an aggregate of “80 guns,” directed to intercept American vessels carrying Africans into slavery. The creation of this Africa squadron in accordance with the 1842 treaty finally instituted a regular enforcement unit dedicated to the suppression of the slave trade by the Navy. The squadron made its first capture of a slave ship in 1844, and its first capture of a slave ship with its human cargo on board in 1845.27

The Navy’s Africa squadron operated from 1843 to the outbreak of the Civil War. The unit typically had four or five vessels on a cruising ground that spanned from present-day Angola north to Gambia – a distance of over 2000 miles. Unfortunately, the squadron was hampered by poor logistics, the threat of diseases such as malaria, and a lack of support from pro-southern federal courts. Furthermore, the small number of ships – all of which were sailing vessels – could not effectively patrol the long coastline in question. In the first sixteen years of its existence, the squadron only seized 22 vessels – barely more than one per year.28

The small nation of Liberia had been founded in the early 1820s by a group of free blacks from the United States, with some federal assistance, and material aid and protection by U.S. naval vessels. The original object was to provide a place to repatriate former American slaves to Africa. Throughout the ante-bellum period, Liberia became a regular stop for U.S. Naval vessels cruising off the west coast of Africa. When it came time to find a place to locate Africans freed from captured slave ships, Monrovia, the capital of the nation, was the place of choice. The availability of Liberia, where the U.S. government had an agent for this purpose, as a drop-off point for the freed Africans provided a convenient compromise.29 Its location, on the southwest coast, was relatively convenient for U.S. naval vessels, returning from the “slave coast,” en route to the navy depot at Porto Praya on the Cape Verde Islands. Before the Africa squadron ended its work, over 4,500 Africans had been freed and transported to Liberia.30 Thus, the United States Navy was the first Federal agency, through its Africa

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27 Canney, Africa Squadron, 1-7, 233.
28 Ibid., 233-4.
29 Release of the Africans where found would only have resulted in their re-enslavement by the coastal slave-trading tribes and their European allies.
squadron, to emancipate slaves.

On November 21, 1859, the Constellation arrived off the Congo River to begin its first patrol of the “Slave Coast.” The year 1859 marked two major changes in the Africa squadron, both of which had been advocated since the beginning of the squadron. First, the squadron supply depot was moved. It had been in the Cape Verde Islands, to the far north of the cruising area, and well off the Africa coast — a location which added hundreds of miles to the typical coastal cruise and markedly hampered the squadron’s efficiency. The new depot relocated to the coast of present-day Angola — ending days spent simply sailing back and forth for supplies. The second change was the addition of four more ships to the squadron. All four of these new ships were steam powered. For the first time, the squadron numbered eight vessels, reducing the patrolling distances by half. The arrival of Constellation coincided with a change in the capabilities of the Africa squadron itself.31

The result of these changes was quickly apparent, both for the squadron as a whole, as well as the Constellation. Under the flagship Constellation, from September, 1859 through June, 1861, a period of about twenty-one months, there were more slave ships seized than were captured in the first eight years of the squadron combined. In addition, there were more captures in 1860 than in any previous year of the squadron’s existence.32

Under the command of Captain John S. Nicholas, and under squadron commander Inman, the Constellation’s first capture was exactly one month after arriving on station off Africa. Inman’s object was to cruise on a north-south line with its southern limit at St. Paul de Loando, where the new depot was being set up. His intent was to cut off any slave ships heading west. On December 21, a strange sail was discerned and a ten-hour chase ensued. The Constellation’s speed enabled it to capture the brig Delicia. The officer in charge of this vessel admitted it had “no nation, had no flag, no log, no orders,” and stated that he was merely the mate. The captain was ashore with cash, buying slaves. Their plan had been to rendezvous later and load the slaves the captain had purchased. Under oath the mate declared the ship had “every preparation” for embarking slaves, and, in fact, the men aboard it at the time of its capture were busily laying the temporary slave deck. Inman immediately sent Delicia to the United States for adjudication but, the federal court dismissed the case before trial. The courts often set very high standards for proving a vessel was involved in the slave trade, especially when no slaves were on board when seized.33

During the month of December, 1859, the squadron vessels made forty-four boardings along the African coast, of which six were by Constellation. The maximum number of boardings by one ship, the steamer Sumpter, was twenty-one.34

Nine months would pass before Constellation would seize another slave ship. In the meantime, Inman was involved in setting up the supply depot, patrolling, and organizing the cruising patterns for his squadron. The addition of steam-powered ships to the squadron for the first time made it possible for the cruisers to adhere to a schedule somewhat independent of wind and weather conditions. This was an asset in a situation requiring coverage of a long coast line in a quasi-blockade.35

31 Canney, Africa Squadron, 201-5.
32 Ibid., 233-4.
33 Canney, Africa Squadron, 217-8; Williams, U.S.S. Constellation, 20-1; Howard, American Slavers and the Federal Law, 220.
34 List of boardings by Capt. William Inman, Jan. 10, 1860, in NARS Record Group 45, M89 (Squadron Letters); Canney, Africa Squadron, 217.
On the evening of September 25, 1860, *Constellation* sighted the barque *Cora* and gave chase, firing their guns as warning shots. The 405-ton barque, out of New York, responded by putting on all sail and throwing overboard boats and other topside weight. The chase was short, and, when boarded, the vessel was found to have 705 Africans on her permanent slave deck. An approximate calculation indicates a vessel the size of *Cora* would have a slave deck measuring about 100 feet by 27 feet, giving about 3.5 square feet of deck space for each slave on board. As was usual with these slave ships, the slave deck was laid at such a height to prevent the captives from standing. One *Constellation* crewman wrote: "705 natives came tumbling out of the hold, yelling and cringing. They ran forward and crouched on the bow... They were nearly starved, but they responded to treatment and after keeping them awhile we landed them in Monrovia." The total number freed included 320 boys and 199 women and babies.\(^{36}\)

Inman dispatched the *Cora* to the United States, under a prize crew. A prize crew consists of members of the crew of the capturing vessel who return the captured ship into a United States port for adjudication by a prize court. Two of the vessel’s officers escaped before trial. Two others were convicted, and each received ten months in prison and a $500 fine.\(^{37}\)

The *Constellation* had one other notable seizure, the brig *Triton*, on May 21, 1861. This vessel had no slaves on board, but was set up for their reception. As the ship was registered in South Carolina, and the Civil War had begun about a month before, the vessel became one of the first captures of the war.\(^{38}\)

During the capture of the *Triton*, Capt. Nicholas required assistance in approaching his quarry. When approaching Punta da Lenha on the Congo River, where the slaver was anchored, Nicholas hinted as much to the captain of the Royal Navy steamer *Prometheus*, part of the British anti-slave trade squadron. The British offered help and towed a U.S. Navy boat with a boarding party to the *Triton*, enabling its capture.\(^{39}\) Anglo-American cooperation was not common among the Africa squadron, but this incident exhibited the willingness of the U.S. Navy to use all means to accomplish their mission.

The *Constellation* ended its tour off of Africa in August, 1861, and returned to the U.S. for duty in the Civil War, having captured three slave ships and freed 705 Africans. Possibly more important than the slavers *Constellation* captured was the record of the Africa squadron while *Constellation* was its flagship. Beginning in September, 1859, the other vessels of the squadron captured eleven slave ships, with a total of 3,909 Africans freed, including the 705 freed by *Constellation*. All of the freed Africans were returned to Africa. The squadron’s record under the flag of *Constellation* was unmatched by any previous period in the 19 year history of the unit.\(^{40}\) This performance, though belated, reflected growing concerns in the Northern states about the slave trade, as well as the increased tensions which brought about the Civil War.

The USS *Constitution* (NHL, 1960), the famous War of 1812 navy sailing frigate preserved in Boston, was also at one point, part of the Africa squadron. It was flagship from March, 1853 to March, 1855. During the ship’s time as flagship, there were two slave vessels captured, one of which was by *Constitution* itself, the *H.N. Gambrill*, off the Congo River. Neither slave ship captured had a slave cargo.\(^{41}\) The *Constitution* is most significant for its role as a symbol of early American naval skill and military might while the *Constellation* has the strongest association with the U.S. efforts to halt the slave trade.


\(^{38}\) Canney, *Africa Squadron*, 220.


\(^{41}\) Ibid., 157-171.
Naval Architecture

From the beginning, Constellation marked a turning point in the technological history of the United States Navy. Noted naval and maritime historian Howard I. Chapelle described the vessel as: “The last sailing man-of-war designed and built for the United States Navy.” By the mid-1850s, steam power had progressed from a dangerous novelty to a necessity for any naval warship going into battle. No longer could a warship rely on the vagaries of wind to do what an engine and boiler could accomplish on demand. Thus the next generation of American sloops-of-war following Constellation were the steam powered vessels such as the USS Hartford and others of its class from 1857. Although these ships continued to carry a full sailing rig, sails no longer provided the primary power for the vessel in combat, as the Civil War would soon demonstrate.

The last “pure” sailing vessels and the final U.S. Navy sailing frigates were USS Santee and USS Sabine, launched shortly before Constellation in 1855. The last sailing ship-of-the-line would be the USS New Hampshire. Though the latter was not completed until 1864, it was designated a store ship, not a line-of-battle vessel. From Constellation onward, the Navy built only steam-powered vessels, though many continued to carry sail as auxiliary means of propulsion. The diverse sailing vessels used by the military during the Civil War were purchased for the exigencies of the conflict only, and not built by the Navy.

The Constellation’s intrinsic historical significance as a U.S. naval vessel also illustrates the ultimate development of the wooden sailing warship. In particular, the vessel incorporated the shell gun as the standard broadside gun, replacing the traditional solid-shot cannon which had been standard for hundreds of years. The first half of the nineteenth century had seen the development of the practical naval gun firing exploding shell projectiles, termed Paixhan guns, in French and British service. These were generally larger, both in physical size and in bore diameter, than traditional solid-shot guns. Naval ships carrying shell guns could carry fewer shell guns than similar sized vessels of the older standard. For example, the original USS Constitution (of War of 1812 fame), carried at least forty-four guns, each with a maximum projectile weight of 32 pounds. The 1854 sloop of war Constellation, though similar in size, only carried 22 guns. Sixteen of these were in broadside, capable of throwing shells each weighing 64 pounds, and two were 10-inch shell guns mounted on pivoting carriages fore and aft and firing shells weighing 104 pounds. In addition it carried four 32 pounders in broadside. In practical terms, the larger, heavier guns required more deck space for each gun. Therefore, this ship was a precursor of modern naval weaponry. For the first time shell guns made it possible to increase the power of a ship’s battery while simultaneously reducing the number of guns on board. The Constellation was a technological anomaly; it had the latest in modern weaponry but carried it on a vessel with obsolete, or at least obsolescent, sail power.

Civil War Career

The Constellation was no longer considered a first line warship by the United States Navy during her Civil War and post-Civil War years. Steam powered vessels, able to meet potential adversaries on equal terms, were now the first line warships. Those vessels with sail power alone were relegated to duties which did not require rigid scheduling or which would involve them in unequal competition or combat with foreign national steam powered vessels. Thus, during the Civil War, Constellation’s tasks were unconnected with the blockade and attacks on the Southern coasts and the conflict on the rivers.

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Constellation's Civil War career centered around the Mediterranean, and, for the most part, was limited to the traditional duties of "showing the flag" and protecting American interests. It was a time-honored routine involving port calls, with no particular urgency and no schedule to be met. The Constellation's Mediterranean tour began in early 1862 and ended when it departed for the U.S. in May, 1864.\(^{45}\)

The Constellation did assist in the capture of the Confederate commerce raider C.S.S. Sumter. It had been preying on Union merchant vessels for over six months, ultimately capturing eighteen ships. In need of repairs, it put in to Gibraltar. There the Confederate ship was trapped by the arrival of three U.S. navy cruisers. Constellation arrived shortly thereafter at Cadiz. The confluence of Union vessels prevented the raider's escape, and the ship was abandoned by its crew, ending its destructive career.\(^{46}\)

About a year later, Constellation's commanding officer wrote to the Navy Department requesting assistance upon learning from the State Department that another suspected Confederate commerce raider, the Southerner, was due to arrive in the Mediterranean. The rumor was that the Confederate ship's crew was to meet the vessel in an Italian port. The potential raider arrived as predicted, but the presence of Constellation and other Union influences prevented the crew from manning the vessel, ending this threat to U.S. merchant trade in the Mediterranean. The incident emphasized the potential dangers from the wide-ranging destructive careers of several Confederate commerce raiders, such as Sumter and, later, the notorious Alabama.\(^{47}\)

After departing from the Mediterranean, Constellation was assigned to the West Gulf Blockading Squadron, headquartered in Mobile, Alabama. En route, it cruised in the West Indies, in search of Confederate vessels, both blockade runners and commerce raiders, arriving in Mobile in November, 1864.\(^{48}\) During this cruise Constellation encountered a rebel blockade runner emerging suddenly from a fog off the southeast coast. General quarters was sounded and a chase ensued, with Constellation firing its forward guns at the adversary. The swift steam-powered rebel escaped. This occurred in late December, 1864, and served to mark the end of the Constellation's active service as a warship. It was soon sent via Pensacola to Norfolk, to be decommissioned.\(^{49}\)

On returning to Norfolk, Constellation was re-classified as a receiving ship. Receiving ships were usually obsolete vessels transformed into floating barracks and used as temporary housing for new recruits. Constellation remained in this role until 1869.

Recent scholarship has revealed much about the number of blacks in the Civil War navy. In the ante-bellum navy, a regulation limited the number of blacks to five percent of any ship's crew – implicitly suggesting that the numbers would be much larger if allowed.\(^{50}\) The nature of naval service (as well as merchant marine service) meant that crews were often international: one could sign on from wherever the ship made a port call. African-Americans, as well as native Africans, were not uncommon on many U.S. navy ships. There was no "official" inequality in their pay or treatment.

The coming of the Civil War quickly changed the situation for the Navy in regard to black sailors. Very early in the war, blacks escaped from slavery and found their way to the Federal lines wishing to sign up to fight against their previous masters. To circumvent long-standing concerns regarding their status as private property, they were termed contrabands and allowed to join the navy. Naval pay was the same for white and black sailors –

\(^{45}\) Williams, U.S.S. Constellation, 26.
\(^{46}\) Official Records of the Union and Confederate Navies, Ser. I, Vol. 1, 381.
\(^{48}\) Williams, U.S.S. Constellation, 27-8.
\(^{49}\) Ibid., 28.
\(^{50}\) Joseph P. Reidy, "Black Men in Navy Blue During the Civil War," Prologue 33, no. 3 (Fall 2001): 2.
Unlike the army which paid them less than the white enlistees.51

As the war progressed and Federal forces took over more and more of the rebelling states, the percentage of blacks in the navy increased dramatically, and the pre-war five percent limit was ignored. Older historical studies have put the number of blacks in the navy at about eight percent of the enlisted men, a more recent figure, drawn from actual muster rolls, is over 18,000 blacks in the service, or about 20 percent of the men.52 The number of black sailors on individual combat vessels was sometimes over sixty percent, particularly on the vessels of the Mississippi squadron and on the blockade. The percentage was considerably less on ocean-going vessels such as Kearsarge and Constellation, which were rarely in port in the United States. The former vessel, famous for the destruction of the Alabama, had five to ten percent blacks in its crew.53

Recent studies have identified fifteen blacks in Constellation's, wartime crew. Some of these apparently were free blacks, recruited early in the war. At the most, the total number of enlisted sailors on the ship was 283. Therefore, the blacks made up about five percent of the crew. This discovery sheds new light on modern understanding of the role of African-Americans in the Civil War, revising the idea that African-American participation was limited to the many black regiments in the Army.54

The Constellation is the only surviving, intact, ship from the Civil War era and represents the Navy's role in that conflict. The frigate Constitution was never active during the Civil War, but remained a training vessel throughout the war years. Another ship from that period, Admiral Farragut's Hartford, survived until 1956. Currently, there are two other U.S. Navy "ship artifacts" remaining from that conflict: the rusted remains of portions of John Ericsson's Monitor (NHL, 1986), being preserved, after over 100 years beneath the Atlantic, at the Mariner's Museum in Virginia, and sections of the river ironclad Cairo, preserved today in Vicksburg, Mississippi.

In addition, Constellation represents the culmination of the wooden sailing warship in the United States Navy, and is also the only remaining survivor of the navy from the entire era between the Constitution and the USS Olympia (NHL, 1964), the sole survivor of the "Great White Fleet" and the Spanish-American War.

Post-Civil War Career

In the post-Civil War navy, Congressional appropriations dried up and most of the ships acquired during the war were disposed of. Economic restraints were such that regulations called for fines on ship's captains who used steam power when not absolutely necessary.55 Thus, there was still a place for sailing vessels.

The Constellation was still an ocean-going, seaworthy vessel. It had been at sea for less than ten years. Many of the navy's pre-war built wooden sailing warships had extraordinarily long careers. Saratoga, for example, survived from 1843 until 1907, and was active and at sea most of those years.56 Constellation could be expected to have many years left in active service.

Constellation's first duty, following the years as a receiving ship, was to train young sailors. It was re-fitted and modified appropriately, and became a practice ship, stationed at the Naval Academy in Annapolis. It would sail in the spring and return at the end of summer to be decommissioned for the winter months. Destinations would

51 Ibid., 3.
52 Ibid., 2., Bennett, Michael J., Union Jacks, 12
53 Reidy, "Black Men in Navy Blue During the Civil War," 4-5.
56 Canney, Donald L., Sailing Warships of the U.S. Navy, 201.
range from Europe to the West Indies to the east coast of the United States. This routine continued for twenty-
two years, with three breaks.\textsuperscript{57} The first was in 1878 when Constellation was assigned to transport American
exhibits to the international Paris Exhibition. This was followed shortly thereafter by a voyage taking supplies
to the navy's Mediterranean squadron.\textsuperscript{58}

Still performing supply ship duty, Constellation was next appointed to take provisions to Ireland. That country
had seen one of its periodic famines, and the Irish Relief Fund was instrumental in gathering food for those in
need. Constellation was modified for the purpose and carried 2500 barrels of potatoes to Cork, Ireland in
March, 1880.\textsuperscript{59} Constellation's final supply voyage was in 1892. At that time, it carried European art work to
the United States for the 1893 Columbian Exposition, celebrating the discovery of America.\textsuperscript{60}

On September 2, 1893, Constellation was decommissioned, ending almost four decades of sea service. It
became a stationary practice ship in 1894.\textsuperscript{61}

The ship's supposed identity as the original 1790s frigate resulted in two events where it was used as a pageant
ship/historical artifact. The first of these occasions was on the centennial of the War of 1812 when it was towed
to Baltimore and Washington for the celebrations. The second occasion was in Philadelphia for the
Sesquicentennial of the Declaration of Independence in 1926. In between these two events, it was in Newport,
Rhode Island being used again as a receiving ship.\textsuperscript{62}

The coming of World War II brought a new use for the vessel. With an eye to preserving the historic ship, the
navy re-designated it as IX-20 and prepared new office spaces in her hull. The ship became the Relief Flagship
of the U.S. Navy's Atlantic Fleet. The admiral of that fleet used Constellation's offices when the official Flag
ship, the cruiser USS Augusta, was needed at sea.\textsuperscript{63}

Following the war, Constellation was towed to Boston Navy Yard and moored beside the USS Constitution. In
1955, the sloop-of-war was towed to Baltimore, Maryland and presented to the people of that city, where the
vessel has remained as a historic vessel and museum ship to the present time.\textsuperscript{64}

Other Existing Wooden Naval Vessels of the Era

USS Constitution

The frigate Constitution, famously nicknamed "Old Ironsides," was built in Boston and commissioned in 1797,
one of six frigates authorized by Congress, through the Naval Act of 1794, to spearhead the newly formed navy.
The old navy had been disbanded after the War of Independence. The force was created originally to confront
the predatory "Barbary Pirates" operating from the north coast of Africa. These pirates extorted money and
obeisance in exchange for allowing American merchant vessels safe passage along their coasts. In addition, the
young naval force proved highly useful in the quasi-war with France in the late 1790s. Constitution's first
combat was against the Barbary Powers in the first decade of the 19\textsuperscript{th} century, but it became famous in the War
of 1812. In one-on-one combat, Constitution defeated two Royal Navy frigates, Guerriere and Java, leaving

\textsuperscript{57} Williams, U.S.S. Constitution, 57.
\textsuperscript{58} Ibid., 58
\textsuperscript{59} Canney, Sailing Warships...84; Williams, U.S.S. Constitution, 59-60.
\textsuperscript{60} Williams, U.S.S. Constitution, 61.
\textsuperscript{61} Ibid., 61.
\textsuperscript{62} Ibid., 62-3.
\textsuperscript{63} Ibid., 63-4.
\textsuperscript{64} Canney, Sailing Warships...163.
both of them total wrecks. Later in the war, it defeated two smaller Royal Navy vessels, *Cyane* and *Levant*, in one engagement. These victories electrified the nation, and caused great consternation in Britain. They were shocked the former colonies had ships and men capable of defeating, in single combat, vessels of the navy whose fleet had played a great part in defeating Napoleon a few years before.

*Constitution’s* active career continued through 1855, including a two-year stint on the Africa anti-slave trade patrol. Afterwards it became a training ship and efforts were made to preserve its structure through the years. Oliver Wendell Holmes, Sr. wrote a poem which impacted the navy’s attempt to scrap the vessel in the 1830s. The ship underwent a massive overhaul and rebuilding in the 1990s, culminating in putting it under sail in 1997 for the first time since 1880.

Historically, the ship, despite numerous major overhauls and rebuildings has retained its original design and structure. Other than modifications to its fore structure to enclose the head and headrails, as was the fashion in the 1830s, there have been few changes to the ship in over 200 years. The changes made to the ship over the years have been adequately documented, making it obvious that the ship of today is substantially the same as the original. However, it would be difficult to determine what percentage of the ship’s original hull remains. The recent overhaul removed the more modern changes and put the ship back to its appearance as it was during the War of 1812. *Constitution* is open to the public and is in an excellent state of preservation. It is the oldest commissioned naval vessel in the world.

The *Constitution* is the only other existing wooden naval vessel of the era in the United States. There are four other wooden ships in the world that should be mentioned here to indicate the rarity of this type of ship. They are: the Royal Danish Frigate *Jylland*, launched in 1860 and possibly the only example of the steam-sail transition period in existence, remaining nearly as it was built; the H. M. Frigates *Trincomalee* and *Unicorn*, two examples of the Leda-class frigates, one of the most successful British frigate designs of the late sailing era (*Trincomalee*, launched in 1817, is located in England and *Unicorn*, launched in 1824, is in Dundee, Scotland); and the D. Fernando II e Gloria, the last sailing frigate built by Portugal in 1843, restored to the 1850s appearance between 1990 and 1992, and now a museum ship at the Museu da Marinha in Lisbon.

**Conclusion**

The *Constellation’s* role as flagship of the Navy’s Africa Squadron commemorates the first organized American attempt to stop the international slave trade, as mandated by the Constitution of the United States. As a consequence of this role, the *Constellation*, and the squadron of which it was flagship, materially affected and inhibited the slave trade during the two years prior to the Civil War. In fact, it was during this two-year period that the Navy’s Africa Squadron was the most effective, freeing nearly 4,000 Africans from the holds of slave ships. *Constellation* itself seized three slave ships and freed 705 Africans.

In addition, the U.S. Sloop-of-war *Constellation* is the only surviving U.S. Navy ship which served actively in the Civil War, and, is the only survivor of the period between the War of 1812 frigate *Constitution* and the Spanish American war’s USS *Olympia*, preserved today in Boston and Philadelphia, respectively.

The *Constellation* is an example of the last days of the sailing navy as it was the last major sailing warship built by the U.S. Navy. The ship was built even as steam power was becoming the standard for naval vessels, and all subsequent navy-built warships were steam powered, though many continued to carry a sailing rig. *Constellation* also marked the ultimate development of the sailing sloop-of-war, in that its design incorporated, from the start, a battery consisting of the latest smooth-bore shell guns. These weapons replaced the traditional solid-shot cannon and were generally physically larger and heavier than the older guns. Even the smaller shell
guns on board Constellation fired projectiles twice the weight of the previous solid-shot guns. After Constellation, all the newer sloops-of-war carried shell guns and were powered by steam.

The Constellation's career after the Civil War also contributes to her status as a historic naval vessel. For over 20 years the ship was instrumental in training U.S. Naval midshipmen for officer careers, preparing them for the triumphs of the Spanish American war and the duties of World War I.

Finally, in the twentieth century the Constellation became an iconic symbol of the navy's early years. Her selection as Relief Flagship of the Atlantic Fleet during World War II, reflects the continued importance the Navy attached to the ship as a manifestation of the heritage of the service. Constellation continues to represent the vital part played by the United States Navy in American history not only as a military force but as an instrument of international humanitarian efforts.
9. MAJOR BIBLIOGRAPHICAL REFERENCES


National Archives Record Group 45, Entry M89: Letters to the Secretary of the Navy from Squadron Commanders.
Interview with Paul Powichrowski, *Constellation* Ship Manager, Baltimore, MD, June 16, 2009.

Previous documentation on file (NPS):

- Preliminary Determination of Individual Listing (36 CFR 67) has been requested.
- Previously Listed in the National Register.
- Previously Determined Eligible by the National Register.
- Designated a National Historic Landmark.
- Recorded by Historic American Buildings Survey: #
- Recorded by Historic American Engineering Record: #

Primary Location of Additional Data:

- State Historic Preservation Office
- Other State Agency
- Federal Agency
- Local Government
- University
- Other (Specify Repository):

### 10. GEOGRAPHICAL DATA

Acreage of Property: less than one acre

UTM References: Zone Easting Northing

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Verbal Boundary Description: The National Historic Landmark designation for the USS *Constellation* is limited to the ship itself. *Constellation* is presently located at a dock at the south end of South Street at Pratt Street in the Inner Harbor area of downtown Baltimore.

Boundary Justification: The boundary of the *Constellation* is the external dimensions of the ship as it is presently located at the pier site described above.
11. FORM PREPARED BY

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NATIONAL HISTORIC LANDMARKS PROGRAM
August 15, 2011
### National Historic Landmark

**Theme:** Political

**NATIONAL HISTORIC LANDMARK**

**INVENTORY - NOMINATION FORM**

(Type all entries complete applicable sections)

1. **NAME**
   - **COMMON:** Constellation
   - **AND/OR HISTORIC:** United States Frigate Constellation

2. **LOCATION**
   - **STREET AND NUMBER:** Pier 4, Constellation Dock
   - **CITY OR TOWN:** Baltimore
   - **STATE:** Maryland
   - **CODE:** 24
   - **COUNTY:** Baltimore
   - **CODE:** 510

3. **CLASSIFICATION**
   - **CATEGORY** (Check One)
     - District
     - Site
     - Structure
   - **OWNERSHIP**
     - Public
     - Private
     - Both
   - **STATUS**
     - Occupied
     - Unoccupied
     - Preservation work in progress
   - **ACCESSIBLE TO THE PUBLIC**
     - Yes:
       - Restricted
       - Unrestricted
   - **PRESENT USE** (Check One or More as Appropriate)
     - Agricultural
     - Government
     - Park
     - Industrial
     - Private Residence
     - Religious
     - Commercial
     - Military
     - Other (Specify)
     - Educational
     - Museum
     - Scientific
     - Transportation
     - Comments

4. **OWNER OF PROPERTY**
   - **OWNER'S NAME:** Constellation Restoration Committee; Mr. Donald F. Stewart
   - **STREET AND NUMBER:** Pier 4, Constellation Dock
   - **CITY OR TOWN:** Baltimore
   - **STATE:** Maryland
   - **CODE:** 24

5. **LOCATION OF LEGAL DESCRIPTION**
   - **COURTHOUSE, REGISTRY OF DEEDS, ETC.:** Registry of Deeds; Baltimore City Courthouse
   - **STREET AND NUMBER:** St. Paul and Lexington Streets
   - **CITY OR TOWN:** Baltimore
   - **STATE:** Maryland
   - **CODE:** 24

6. **REPRESENTATION IN EXISTING SURVEYS**
   - **TITLE OF SURVEY:** Historic American Buildings Survey
   - **DATE OF SURVEY:** Federal
   - **DEPOSITORY FOR SURVEY RECORDS:** Library of Congress/Annex
   - **STREET AND NUMBER:** Division of Prints and Photographs
   - **CITY OR TOWN:** Washington
   - **STATE:** D.C.
   - **CODE:** 20240
   - **ENTRY NUMBER:** 11
The United States Frigate Constellation was considered the "most beautiful and perfect ship in her class in the world." Completed in 1797, the Constellation contained three masts and thirty-six guns. According to the original draft plans, she was 163 feet 3 inches in length between perpendiculars, 167 feet 7 inches on the gun deck, and 136 feet in length on the keel for tonnage. The original and lowest waterline was 3 feet 3 inches above base with other water levels spaced at exact 3 foot intervals.

The present vessel is the result of 150 years of alterations and renovations. As a consequence of the engagement with the French frigate La Vengeance, in which the Constellation lost her mast, February 1-2, 1800, she reported for refitting at Norfolk. From 1805 to 1812, she was laid up in dry dock at Washington Navy Yard. In 1812, she was rebuilt with 12 inches added to her beam. Again from 1845 to 1853, the Constellation was docked in ordinary at Norfolk.

Between 1853 and 1855, major renovations were accomplished at Gasport Navy Yard. Here the Constellation was lengthened 12 feet and rebuilt as a sloop-of-war or corvette. These additions lead to the present controversy as to the Constellation's integrity. Franklin D. Roosevelt, while Under Secretary of the Navy, expressed the attitude which makes this controversy moot. Roosevelt stated that, "The spirit and soul of the Constellation is still on board; may she always be a living inspiration to the nation."

The Constellation is presently undergoing massive restoration with the intent of demonstrating to visitors the actual lifestyle of sailors during the late 18th and early 19th centuries.

Upon boarding the ship, one is immediately impressed with its size. This level is the spar (open top) deck, named for the heavy spars which tower overhead. Located aft is a twenty-four pounder carronade, a short range cannon used to destroy an enemy ship's rigging. The binnacle, which houses the compass and the helm are located astern. Toward the forward part of this deck is located the main hatch; just forward of the main hatch is located the belfry. The forward part of this deck is called the forcastle.

The second level or Gun Deck contained 26 eighteen pounder cannons. There are two of the original cannons present. Plans are to have replicas placed at the gun ports. Towards the front of this deck is located the ships galley with a large fireplace. It was here that all hot meals were prepared. Located midship is the bilge pump. Originally manual, it is used to raise water from below where it can drain out through the scupper holes.

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1 Philadelphia Saturday Inquirer, 10 July 1845, in Howard I. Chapelle, The Constellation Question, P. 87.
Located on either side of the gun deck. Located at the rear of this level is the captain's quarters called the "Great Cabin Area." Separated from the open area of the gun deck by double bulkheads is a large dining room. In the second section of the captain's quarters is the center room or salon with a transom seat which runs along the stern. Off to either side of the captain's quarters is a stateroom; one used as a library/bathroom and the other as a bedroom.

There are two other levels below the gun deck. The birth was used as sleeping quarters for the crew and the aft ladder was used by midshipmen. There are quarters for the officers toward the rear. Finally there is the orlop deck which was used as the storage area. Ballast was placed on each side of the ship for stabilization. Gunpowder was also stored on this level.

Boundary Information and Justification

The Constellation has recently been given a permanent home at pier 4. The dock located at the south end of South Street at Pratt has likewise been named Constellation Dock. Pratt Street is located on the north and Calvert Street runs along the west side of the Basin. The boundary is described as follows: Beginning at the point of juncture of Constellation Dock (Pier) nad the north shore of the Basin, proceed in a southerly direction along the west edge of the pier to its southernmost side, thence proceed in a westerly direction across the basin to the edge of the shore on the Calvert Street side, thence proceed north, thence east along the shoreline to the point of origin.
The U.S. Frigate Constellation, launched at Baltimore on September 7, 1797, is one of the two surviving vessels of the original United States Navy. Like the Constitution, the other survivor of the Republic's first naval force, the Constellation saw long and gallant service during the age of the fighting sail. Nicknamed the "Yankee Racehorse," because of her speed, she played an outstanding role in the undeclared Naval War with France, under Captain Thomas Truxtun, "Father of the United States Navy;" fought in two wars against the Barbary Pirates, carried the United States Flag into Chinese waters on the voyage that saw the genesis of the "Open Door Policy," and served in both home waters and foreign stations throughout the Civil War. A training ship in World War I, the Constellation was commissioned as relief flag ship of the Atlantic Fleet in World War II by then President Franklin D. Roosevelt. In this role she ended a career spanning the century and a half that paralleled the nation's formation and rise to world power.

History*

The Constellation was the first of six frigates built in conformity with a resolution of Congress approved on March 27, 1794, precipitated by the preying upon our shipping by the Barbary States. Built at Samuel and Joseph Sterrett's shipyard in Baltimore, with David Stodder, builder and Captain Thomas Truxtun, last in seniority of the six captains named to command the new frigates, in command of the operation. The Constellation was launched on September 7, 1797, commissioned and put to sea on June 24, 1798.

President Washington was determined that the nation should have a standing navy and not one of expedience only. Going against the wishes of the majority of Congress, and with the view of a permanent navy, he ordered that new ships be built rather than be purchased for temporary use against the corsairs. The conflict with the Barbary States ended before the ships were constructed; this reopened the controversy. At last a partial victory was won when Congress authorized the construction of three vessels.

*Statement of Significance taken from the Special Report "The U.S. Frigate Constellation" by Charles W. Snell, Landmark Files, Historic Sites Survey, National Park Service

(Continued)
8. Statement of Significance: (1) Constellation

These new ships bore names selected by the President, they were the Constitution, built at Boston, the United States, built at Philadelphia and the Constellation—named for the union of the American Flag, representing a new constellation, built in Baltimore.

After much acrimony among the several officers responsible, including Truxtun, her future commander, the Constellation was launched with stirring ceremony on September 7, 1797 four months after the launching of the United States at Philadelphia, but more than a month before the Constitution at Boston.

The Constellation under Truxtun won two striking victories in the West Indies. The first came on February 9, 1799, when the new frigate defeated and captured the French frigate L’Insurgente and the second on the night of February 1-2, 1800, when she engaged the heavier French frigate LaVengeance and forced her to run into the port of Curacão in a sinking condition. The Constellation lost her main mast in the conflict but was the clearcut victor. For his victories in these early battles, Truxtun was awarded a gold medal.

In March, 1802, Murray sailed for Gibraltar to join the Mediterranean Squadron in the renewed war against the Barbary Pirates who had, as expected, broken the peace of a few years earlier. With peace restored in the Mediterranean, the Constellation was again called upon in the second struggle with Britain in 1812. Bottled up in the Chesapeake Bay, the Constellation was instrumental in thwarting an attempted British landing on Craney Island in Hampton Roads on June 22, 1813.

In 1815 the Constellation returned to the Mediterranean in the squadron under Stephen Decatur. She took part in the final subjugation of the Barbary Powers, fighting what was to be her last ship to ship action against the Algerian frigate Mashūda. In the ensuing years, save for periods of refitting or laying up in ordinary, the Constellation served on various foreign stations, off South America, in the Pacific, the Mediterranean and the West Indies. She cruised to the Orient as the flagship of Commodore Lawrence Kearney, assigned to command the East India Squadron ordered to protect American interest in China against Great Britain's domination. In the course of negotiations Kearney secured for the United States commercial privileges similar to those recently granted to England. Thanks in great part to the activities of Kearney the most favored nation doctrine was adopted by the Chinese, and was subsequently embodied in the first American treaty with China in 1844.

En route home in 1843, the vessel called at the Sandwich Islands (Hawaii) to protest the island's forced cession to England. The American commander entertained King Kamehamehā III aboard the Constellation and lent the threat of American guns to support Hawaiian independence. Britain finally refused the cession and a month later the Constellation left the Islands.

(Continued)
8. Statement of Significance: (2)  Constellation

Recommissioned in 1859, after extensive alterations, she was ordered to the mouth of Africa's Congo River to operate against the flourishing slave trade there. The Civil War broke out while the Constellation was on station off West Africa. On May 21, 1861, her officers and crew unaware of the conflict between the North and South, the warship captured the slaver Triton out of Charleston—this proved to be one of the first captures of the war.

The Constellation's final years were rather uneventful, although she served the Navy well as training and gunnery-practice ship. Finally, in World War II, the Constellation was placed in full commission as relief flag ship of the Atlantic Fleet. After the war she was demasted and destined to be scrapped. The old warship was saved by concerned citizen groups and Congress authorized the Navy to return her to Baltimore where she could be restored and preserved at her place of origin.
9. MAJOR BIBLIOGRAPHICAL REFERENCES

Chapelle, Howard I, Truxtun of the Constellation: The Life of Commodore
Thomas Truxtun, U.S. Navy, 1755-1822 (Baltimore, 1956).
Scarlette, Charles, Jr., Polland, Leon, Schneid, John and Steward, Donald,
"Yankee Race Horse" The U.S.S. Constellation, Maryland Historical
"U.S. Frigate Constellation," compiled by the Office of Naval Records and
Library, Ships' Histories Section, Navy Department, Mimeographed report,
restencilled: December, 1950.

10. GEOGRAPHICAL DATA

LATITUDE AND LONGITUDE COORDINATES
DEFINING A RECTANGLE LOCATING THE PROPERTY

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LATITUDE AND LONGITUDE COORDINATES
DEFINING THE CENTER POINT OF A PROPERTY
OF LESS THAN TEN ACRES

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<td>Degrees</td>
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APPROXIMATE ACREAGE OF NOMINATED PROPERTY: 2 acres

11. FORM PREPARED BY

NAME AND TITLE:
Joseph Scott Mendinghall, Historian

ORGANIZATION:
National Park Service, Historic Sites Survey

STREET AND NUMBER:
1100 L Street NW.

CITY OR TOWN:
Washington

STATE: D.C.

12. STATE LIAISON OFFICER CERTIFICATION

As the designated State Liaison Officer for the National Historic Preservation Act of 1966 (Public Law 89-665), I hereby nominate this property for inclusion in the National Register and certify that it has been evaluated according to the criteria and procedures set forth by the National Park Service. The recommended level of significance of this nomination is:

National [ ] State [ ] Local [ ]

(NATIONAL HISTORIC LANDMARKS)

Name

Title

(NATIONAL HISTORIC LANDMARKS)

NATIONAL REGISTER VERIFICATION

I hereby certify that this property is included in the National Register.

Director, Office of Archeology and Historic Preservation

Date

ATTEST:

Keeper of The National Register

Date
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<th>AND/OR HISTORIC: The United States Frigate Constellation</th>
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1. NAME
   COMMON: The Constellation
   AND/OR HISTORIC: The United States Frigate Constellation

2. LOCATION
   STREET AND NUMBER: Pier 4, Constellation Dock
   CITY OR TOWN: Baltimore
   STATE: Maryland

3. PHOTO REFERENCE
   PHOTO CREDIT: Joseph S. Mendinghall
   DATE OF PHOTO: 7/74
   NEGATIVE FILED AT: Historic Sites Survey

4. IDENTIFICATION
   DESCRIBE VIEW, DIRECTION, ETC.
   Full view, looking east.

View of stern, looking south.